

**IN THE UNITED STATES BANKRUPTCY COURT  
FOR THE WESTERN DISTRICT OF TEXAS  
SAN ANTONIO DIVISION**

In Re:

Buffets, LLC, *et al.*

Debtors

§  
§  
§  
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§

Case No. 16-50557-RBK

Chapter 11

**UNITED STATES TRUSTEE’S RESPONSE TO THIS COURT’S NOTICE AND  
CERTIFICATION OF CONSTITUTIONAL QUESTION UNDER 28 U.S.C. § 2403  
AND FED. R. CIV. P. 5.1**

TO THE HONORABLE RONALD B. KING, CHIEF U.S. BANKRUPTCY JUDGE:

COMES NOW Henry G. Hobbs, Jr., the Acting United States Trustee Region 7 Southern and Western districts of Texas (“UST”), through the undersigned counsel, in the above-captioned and numbered bankruptcy case to file this *United States Trustee’s Response To This Court’s Notice And Certification Of Constitutional Question Under 28 U.S.C. § 2403 And Fed. R. Civ. P. 5.1* and states as follows:

**Notice of Constitutional Question Is Not Required In This Case  
Under 28 U.S.C. § 2403 and Fed. R. Civ. P. 5.1**

1. Despite the United States being a party in this case due to the involvement of the United States Trustee, Buffets, LLC, *et al.*, the reorganized debtors in this case (“Reorganized Debtors”) filed on September 28, 2018, a notice of constitutional question under Federal Rule of Civil Procedure 5.1.<sup>1</sup> (Doc. No. 3915). In response to their action, this Court entered a notice and certification of constitutional question under 28 U.S.C. § 2403 and Fed. R. Civ. P. 5.1 certifying to the Attorney General that the constitutionality of 28 U.S.C. § 589a and 28 U.S.C. § 1930(a)(6) had been questioned in this action and inviting the United States to intervene as a

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<sup>1</sup> Fed. R. Bankr. P. 9005.1 makes Fed. R. Civ. P. 5.1 apply in bankruptcy cases.

party to present evidence and argument on the question of the constitutionality of these statutes. (Doc. No. 3961).

2. The Reorganized Debtors challenged the constitutionality of sections 589(a) and 1930(a)(6) of title 28 in a post-hearing brief (Doc. No. 3875) in support of their motion to determine the extent of their liability for post-confirmation quarterly fees pursuant to 28 U.S.C. § 1930(a)(6) (Doc. No. 3797). The United States Trustee opposed the motion, but had no opportunity to respond to the untimely constitutional arguments raised by the Reorganized Debtors.<sup>2</sup> (Doc. No. 3821).

3. This Court rejected the constitutional challenges and denied the Reorganized Debtors' motion. (Doc. No. 3893).

4. The Reorganized Debtors subsequently filed a motion to reconsider the order denying the motion to determine their liability for post-confirmation quarterly fees. (Doc. No. 3914). The motion to reconsider challenges this Court's interpretation of the term "disbursements" under 28 U.S.C. § 1930(a)(6) based on *In re Cranberry Growers Cooperative*, Case No. 17-13318-11 (Bankr. W.D. Wis. Sept. 21, 2018) (ruling that a portion of the debtor's post-confirmation "Direct Revolver Payments" are not "disbursements"). The parties have completed the briefing on the motion to reconsider. The constitutional issue is not before this Court because the Reorganized Debtors did not brief any constitutional issue in connection with their motion to reconsider, nor does *Cranberry Growers* address any.

5. The Reorganized Debtor's notice to the Attorney General of the Reorganized Debtors' constitutional challenge was unnecessary for two reasons. First, the statute provides for notice

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<sup>2</sup> The United States Trustee moved to strike the Reorganized Debtors' supplemental brief or alternatively, for time to respond to the arguments raised therein (Doc. No. 3881), but this Court dismissed the United States Trustee's motion as moot after it considered and rejected the Reorganized Debtors' constitutional challenges. (Doc. No. 3891).

and certification to the Attorney General only in cases where the United States is not a party. 28 U.S.C. § 2403(a) (“In any action, suit or proceeding in a court of the United States *to which the United States or any agency, officer or employee thereof is not a party*, wherein the constitutionality of any Act of Congress affecting the public interest is drawn in question, the court shall certify such fact to the Attorney General, and shall permit the United States to intervene for presentation of evidence, if evidence is otherwise admissible in the case, and for argument on the question of constitutionality. ...”) (emphasis added). Likewise, Civil Rule 5.1 requires a party to file notice of a constitutional challenge (and the court to certify that a statute has been questioned) “if” “a federal statute is questioned and *the parties do not include the United States, one of its agencies, or one of its officers or employees in an official capacity...*” Fed. R. Civ. P. 5.1(a)(1)(A) (emphasis added).

6. Here, the United States is already a party because the United States Trustee, who is an official of the United States, appointed by the Attorney General and employed by the government, has been actively involved in the proceeding to establish the Reorganized Debtors’ liability for post-confirmation quarterly fees. *See* 28 U.S.C. § 581(a)(7) (appointment of United States Trustees); *In re Perry Hollow Mgmt. Co., Inc.*, 297 F.3d 34, 38 (1st Cir. 2002) (holding for purposes of Fed. R. App. P. 4(a)(1)(B) that the “United States, its officer, or agency is a ‘party’ to a case ... where [the United States Trustee] has actively participated in the proceedings”). As an employee of the United States, the United States Trustee draws a “salar[y],” which is fixed by the Attorney General. 28 U.S.C. § 587. Actions of the United States Trustees are approved and reviewed by another federal official, the Director of the Executive Office for United States Trustees. *See, e.g.*, 28 C.F.R. §§ 58.1, 58.2, 58.6, 58.11, 58.24, 58.36. In turn, the Executive Office reports to the Associate Attorney General of the

United States. See <https://www.justice.gov/agencies/chart>. Thus, there is no need for the United States to intervene in this case and no requirement to notify the Attorney General.

7. Second, this Court has already correctly ruled on the Reorganized Debtors' constitutional challenges.<sup>3</sup> In its oral ruling denying the Reorganized Debtors' motion, this Court stated:

I'm not finding that [the increase in quarterly fees] [i]s unconstitutional. I may disagree with it as a policy matter on the amount of the increase. But it's not up to me to decide those kinds of things. ... So, unless there's some constitutional issue, which I find there is not, it has to be upheld as valid.

Transcript of September 13, 2018 Oral Ruling (Doc. No. 3901) at page 14, lines 8-18. The Reorganized Debtors' motion to reconsider does not discuss any constitutional issue; it merely urges this Court to interpret the term "disbursements" more narrowly based on *Cranberry Growers*. See Motion to Reconsider (Doc. No. 3914). Therefore, there is no reason for this Court to revisit its ruling rejecting the Reorganized Debtors' constitutional challenges, and no further evidence or argument is necessary on any constitutional issue.

8. If this Court should decide to revisit the Reorganized Debtors' constitutional challenges, the United States Trustee should have an opportunity to defend the constitutionality of the challenged statutes. Since the Court already held an evidentiary hearing on the debtors' motion to determine their liability for post confirmation quarterly fees after which this Court ruled, it is not necessary for the Court to allow presentation of further evidence by the debtors on the question of constitutionality of the statutes.

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<sup>3</sup> Even where the United States is not a party and certification of a constitutional challenge is required under Civil Rule 5.1, the rule permits this Court to reject the constitutional challenge before the 60-day period for the United States to intervene has expired. Fed. R. Civ. P. 5.1(c).

### **Conclusion**

For these reasons, the United States Trustee requests that the Court issue a final order on the motion for reconsideration with written findings of fact and conclusions of law.

Alternatively, in the event this Court decides to reconsider its ruling regarding the statutes' constitutionality, the United States Trustee requests this Court to enter a scheduling order that allows the United States Trustee thirty days from the entry of the scheduling order to file a brief responding to the constitutional challenges previously raised by the Reorganized Debtors, and permits the Reorganized Debtors to file a reply within fifteen days after service of the United States Trustee's brief. Thereafter the United States Trustee asks the Court to issue a final order.

Respectfully submitted,

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### **CERTIFICATE OF SERVICE**

I hereby certify that a true and correct copy of the foregoing pleading was served upon the parties on the attached Service List by United States Mail, first class, postage prepaid and/or by electronic means for all Pacer system participants on the 31<sup>st</sup> day of October, 2018.

/s/ James W. Rose, Jr.  
James W. Rose, Jr.

# EXHIBIT A

**Case No. 16-50557-rbk**  
**as of October 5, 2018**

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